NEWFOUNDLAND AND LABRADOR BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

AN ORDER OF THE BOARD

NO. P.U. 23(2021)

- 1 **IN THE MATTER OF** the *Electrical Power*
- 2 Control Act, 1994, SNL 1994, Chapter E-5.1
- 3 (the "EPCA") and the Public Utilities Act,
- 4 RSNL 1990, Chapter P-47 (the "*Act*"), as
- 5 amended, and regulations thereunder; and
- 6
- 7 **IN THE MATTER OF** an application by
- 8 Newfoundland Power Inc. pursuant to sections
- 9 70 and 71 of the *Act* for approval of:
- 10 (i) revised rate stabilization and municipal
 11 tax adjustments for the period July 1, 2021
 12 to June 30, 2022;
- 13 (ii) a revised schedule of rates, tolls and14 charges; and
- 15 (iii) revisions to the Rate Stabilization Clause.
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18 **WHEREAS** Newfoundland Power Inc. ("Newfoundland Power") is a corporation duly organized 19 and existing under the laws of the Province of Newfoundland and Labrador, is a public utility 20 within the meaning of the *Act*, and is also subject to the provisions of the *EPCA*; and

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WHEREAS on June 10, 2021 Newfoundland Power filed an application (the "Application")
 requesting approval of:

- i) a Rate Stabilization Adjustment of 0.329 cents per kWh and a Municipal Tax
 Adjustment Factor of 1.02559 to be applied to all bills based on electrical
 consumption on and after July 1, 2021;
 - ii) the schedule of rates, tolls and charges to be effective on all electrical consumption on and after July 1, 2021; and
- iii) amendments to the rules and regulations governing Newfoundland Power's provision
 of service to its customers associated with the conclusion of the "Hydro 2017 GRA
 Cost Recovery Rider"; and
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WHEREAS Newfoundland Power's Rate Stabilization Clause provides for the calculation of the
 balance in Newfoundland Power's Rate Stabilization Account ("RSA") and the inclusion of a Rate
 Stabilization Adjustment in the rates charged by Newfoundland Power; and

WHEREAS the Rate Stabilization Adjustment is to be recalculated on July 1st of each year to reflect: i) the accumulated balance in the RSA as of March 31st of the current year; ii) any changes in the rate to be charged to Newfoundland Power by Newfoundland and Labrador Hydro ("Hydro") for the coming year as a result of the operation of Hydro's Rate Stabilization Plan ("RSP"); and, iii) the portion of Hydro's Conservation and Demand Management costs to be recovered from Newfoundland Power's customers; and

8 **WHEREAS** in Order No. P.U. 22(2021) the Board approved the rate that Hydro will charge 9 Newfoundland Power effective July 1, 2021 as a result of the operation of Hydro's RSP; and

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WHEREAS Newfoundland Power's Municipal Tax Adjustment Factor is adjusted each year on
 July 1st to reflect Newfoundland Power's municipal tax costs for the year; and

14 WHEREAS the Application proposals would result in the following changes, effective July 1,2021:

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- (i) the Rate Stabilization Adjustment would increase to 0.329 cents per kWh from the current adjustment of 0.043 cents per kWh approved in Order No. P.U. 17(2020); and
 (ii) the Maximum Adjustment of Device the adjustment of 0.043 cents and the second secon
- (ii) the Municipal Tax Adjustment Factor would increase to 1.02559 from the current factor of 1.02398 approved in Order No. P.U. 17(2020); and

WHEREAS the Application set out that the changes to the Rate Stabilization Adjustment and the Municipal Tax Adjustment Factor for the period July 1, 2021 to June 30, 2022 would result in an overall average rate increase for Newfoundland Power customers of 2.5%; and

WHEREAS the Application also proposed revisions to the Rate Stabilization Clause to
discontinue and conclude the recovery from customers of Hydro's 2017 GRA Cost Recovery
Rider, effective May 31, 2021, in accordance with Order No. P.U. 30(2019); and

WHEREAS on June 18, 2021 the Board's financial consultants, Grant Thornton LLP, filed a
 report with the Board in relation to the Application stating that it did not note any discrepancies or
 issues of concern in the calculations or methodology; and

WHEREAS the Application was copied to Hydro and the Consumer Advocate, Dennis Browne,
 Q.C.; and

36 **WHEREAS** on June 18, 2021 Hydro advised the Board that it had no comments on the 37 Application; and

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WHEREAS on June 22, 2021 the Consumer Advocate submitted that he was concerned that Hydro's RSP adjustment and Newfoundland Power's Rate Stabilization Adjustment are based on different forecasts of the Newfoundland Power load and that the Board cannot make a decision on the Application before this difference is resolved; and

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- 44 WHEREAS the Consumer Advocated stated that the load assumed in Newfoundland Power's

45 Rate Stabilization Adjustment and in Newfoundland Power's 2022/2023 general rate application

46 has a material impact on rates; and

2 until the issue relating to the Newfoundland Power load forecast is properly resolved or, if the 3 Board accepts Newfoundland Power's load forecast, stated that rebalancing the 2022 and 2023 4 supply costs and revenue from energy sales would result in a 2.7% decrease in the revenue required 5 from customer rates and that this decrease should be applied now in the rate adjustment calculation 6 and not dealt with in the general rate application; and 7 8 WHEREAS Newfoundland Power stated, in its June 23, 2021 reply, that the Consumer 9 Advocate's submission that the annual July 1st Rate Stabilization Adjustment is based on forecast 10 load data is an incorrect interpretation of the Rate Stabilization Clause; and 11 12 WHEREAS Newfoundland Power also stated that the proposed Rate Stabilization Adjustment is 13 calculated using Newfoundland Power's energy sales over the historical period of April 1, 2020 to 14 March 31, 2021, in accordance with the Rate Stabilization Clause; and 15 16 WHEREAS Newfoundland Power submitted that the Consumer Advocate's concern regarding 17 the load forecast is not relevant in the Board's consideration of this Application; and 18

WHEREAS Newfoundland Power submitted that the customer electricity rates included in the
 Application to be effective July 1, 2021 were determined in accordance with the Rate Stabilization
 Clause and Board orders and that the Application should be approved; and

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WHEREAS the Board finds that any potential difference in Hydro's and Newfoundland Power's forecast of the Newfoundland Power load is not relevant to the Application since Newfoundland Power's Rate Stabilization Adjustment is calculated using historical energy sales, not a load forecast; and

WHEREAS the Board has reviewed the Application and is satisfied that the proposed Rate Stabilization Adjustment, the Municipal Tax Adjustment Factor, the Schedule of Rates, Tolls and Charges and the revisions to the Rate Stabilization Clause are in accordance with established rates, rules and regulations and Board orders and should be approved.

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34 IT IS THEREFORE ORDERED THAT: 35

- The Rate Stabilization Adjustment of 0.329 cents per kWh and the Municipal Tax Adjustment
 Factor of 1.02559 for the period July 1, 2021 to June 30, 2022 is approved.
- 39 2. The Schedule of Rates, Tolls and Charges as set out in Schedule A to this Order, to be effective
 40 on all electrical consumption on and after July 1, 2021, including the revised Rate
 41 Stabilization Clause, is approved.
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- 43 3. Newfoundland Power shall pay the expenses of the Board arising from this Application.

WHEREAS the Consumer Advocate requested that the decision on the Application be delayed

DATED at St. John's, Newfoundland and Labrador, this 29th day of June, 2021.

-Dwanda Newman, LL.B. Vice-Chair

John O'Brien, FCPA, FCA, CISA Commissioner

Christopher Pike, LL.B., FCIP Commissioner

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Cheryl Blundon Board Secretary

Schedule A Order No. P.U. 23(2021) Page 1 of 12 Effective: July 1, 2021

NEWFOUNDLAND POWER INC. RATE #1.1 DOMESTIC SERVICE

Availability:

For Service to a Domestic Unit or to buildings or facilities which are on the same Serviced Premises as a Domestic Unit and used by the same Customer exclusively for domestic or household purposes, whether such buildings or facilities are included on the same meter as the Domestic Unit or metered separately.

Rate: (Includes Municipal Tax and Rate Stabilization Adjustments)

Basic Customer Charge:

Not Exceeding 200 Amp Service	
Exceeding 200 Amp Service	

Energy Charge:

0.	0	
All kilowatt	-hours	 @12.520¢ per kWh

Minimum Monthly Charge:

Not Exceeding 200 Amp Service	\$16.00 per mont	th
Exceeding 200 Amp Service	\$21.00 per mont	th

Discount:

A discount of 1.5% of the amount of the current month's bill will be allowed if the bill is paid within 10 days after it is issued.

General:

Details regarding conditions of service are provided in the Rules and Regulations. This rate does not include the Harmonized Sales Tax (HST) which applies to electricity bills.

Schedule A Order No. P.U. 23(2021) Page 2 of 12 Effective: July 1, 2021

NEWFOUNDLAND POWER INC. RATE #1.1S DOMESTIC SEASONAL - OPTIONAL

Availability:

Available upon request for Service to Customers served under Rate #1.1 Domestic Service who have a minimum of 12 months of uninterrupted billing history at their current Serviced Premises.

Rate:

The Energy Charges provided for in Rate #1.1 Domestic Service Rate shall apply, subject to the following adjustments:

Winter Season Premium Adjustment (Billing months of December	through April):
All kilowatt-hours	@ 0.953¢ per kWh
Non-Winter Season Credit Adjustment (Billing Months of May three	ough November):
All kilowatt-hours	@ (1.297)¢ per kWh

Special Conditions:

- 1. An application for Service under this rate option shall constitute a binding contract between the Customer and the Company with an initial term of 12 months commencing the day after the first meter reading date following the request by the Customer, and renewing automatically on the anniversary date thereof for successive 12-month terms.
- 2. To terminate participation on this rate option on the renewal date, the Customer must notify the Company either in advance of the renewal date or no later than 60 days after the anniversary/renewal date. When acceptable notice of termination is provided to the Company, the Customer's billing may require adjustment to reverse any seasonal adjustments applied to charges for consumption after the automatic renewal date.

Schedule A Order No. P.U. 23(2021) Page 3 of 12 Effective: July 1, 2021

NEWFOUNDLAND POWER INC. RATE #2.1 GENERAL SERVICE 0-100 kW (110 kVA)

Availability:

For Service (excluding Domestic Service) where the maximum demand occurring in the 12 months ending with the current month is less than 100 kilowatts (110 kilovolt-amperes).

Rate: (Includes Municipal Tax and Rate Stabilization Adjustments)

Basic Customer Charge:

Single Phase\$20.16 per mo	onth
	onth
Three phase\$32.16 per mo	

Demand Charge:

\$9.80 per kW of billing demand in the months of December, January, February and March and \$7.30 per kW in all other months. The billing demand shall be the maximum demand registered on the meter in the current month in excess of 10 kW.

Energy Charge:

00	0		
First 3,500 k	lowatt-hours	@	12.379¢ per kWh
	lowatt-hours		· 1
1 111 0110 000 111		~	per non

Maximum Monthly Charge:

The Maximum Monthly Charge shall be 21.265 cents per kWh plus the Basic Customer Charge, but not less than the Minimum Monthly Charge. The Maximum Monthly Charge shall not apply to Customers who avail of the Net Metering Service Option.

Minimum Monthly Charge:

Unmetered	\$12.16 per month
Single Phase	
Three Phase	*

Discount:

A discount of 1.5% of the amount of the current month's bill will be allowed if the bill is paid within 10 days after it is issued.

General:

Details regarding metering [in particular Regulation 7 (n)], transformation [in particular Regulation 9(k)], and other conditions of service are provided in the Rules and Regulations. This rate does not include the Harmonized Sales Tax (HST) which applies to electricity bills.

Schedule A Order No. P.U. 23(2021) Page 4 of 12 Effective: July 1, 2021

NEWFOUNDLAND POWER INC. RATE #2.3 GENERAL SERVICE 110 kVA (100 kW) - 1000 kVA

Availability:

For Service where the maximum demand occurring in the 12 months ending with the current month is 110 kilovolt-amperes (100 kilowatts) or greater but less than 1000 kilovolt-amperes.

Rate: (Includes Municipal Tax and Rate Stabilization Adjustments)

Demand Charge:

\$8.22 per kVA of billing demand in the months of December, January, February and March and \$5.72 per kVA in all other months. The billing demand shall be the maximum demand registered on the meter in the current month.

Energy Charge:

First 150 kilowatt-hours per kVA of billing demand,		
up to a maximum of 50,000 kilowatt-hours	@	10.584¢ per kWh
All excess kilowatt-hours	@	8.603¢ per kWh

Maximum Monthly Charge:

The Maximum Monthly Charge shall be 21.265 cents per kWh plus the Basic Customer Charge. The Maximum Monthly Charge shall not apply to Customers who avail of the Net Metering Service Option.

Discount:

A discount of 1.5% of the amount of the current month's bill will be allowed if the bill is paid within 10 days after it is issued.

General:

Details regarding metering [in particular, Regulation 7(n)], transformation [in particular Regulation 9(k)], and other conditions of service are provided in the Rules and Regulations. This rate does not include the Harmonized Sales Tax (HST) which applies to electricity bills.

Schedule A Order No. P.U. 23(2021) Page 5 of 12 Effective: July 1, 2021

NEWFOUNDLAND POWER INC. RATE #2.4 GENERAL SERVICE 1000 kVA AND OVER

Availability:

For Service where the maximum demand occurring in the 12 months ending with the current month is 1000 kilovolt-amperes or greater.

Rate: (Includes Municipal Tax and Rate Stabilization Adjustments)

Demand Charge:

\$7.88 per kVA of billing demand in the months of December, January, February and March and \$5.38 per kVA in all other months. The billing demand shall be the maximum demand registered on the meter in the current month.

Energy Charge:

First 75,000 kilowatt-hours	@	10.218¢ per kWh
All excess kilowatt-hours	@	8.522¢ per kWh

Maximum Monthly Charge:

The Maximum Monthly Charge shall be 21.265 cents per kWh plus the Basic Customer Charge. The Maximum Monthly Charge shall not apply to Customers who avail of the Net Metering Service Option.

Discount:

A discount of 1.5% of the amount of the current month's bill will be allowed if the bill is paid within 10 days after it is issued.

General:

Details regarding metering [in particular, Regulation 7(n)], transformation [in particular, Regulation 9(k)], and other conditions of service are provided in the Rules and Regulations. This rate does not include the Harmonized Sales Tax (HST) which applies to electricity bills.

NEWFOUNDLAND POWER INC. RATE #4.1 STREET AND AREA LIGHTING SERVICE

Availability:

For Street and Area Lighting Service where the electricity is supplied by the Company and all fixtures, wiring and controls are provided, owned and maintained by the Company.

Monthly Rate: (Includes Municipal Tax and Rate Stabilization Adjustments)

High Pressure Sodium	Sentinel/Standard	Post Top
100W (8,600 lumens)	\$18.02	\$19.44
150W (14,400 lumens)	22.23	-
250W (23,200 lumens)	30.91	-
400W (45,000 lumens)	42.41	-
Light Emitting Diode		
LED 100	\$16.28	-
LED 150	17.80	-
LED 250	22.83	-
LED 400	25.91	-
Special poles used exclusively for lighting ser	·vice**	
Wood	\$6.28	
30' Concrete or Metal, direct buried	8.96	
45' Concrete or Metal, direct buried	14.68	
25' Concrete or Metal, Post Top, direct buried	6.68	
Underground Wiring (per run)**		
All sizes and types of fixtures	\$15.30	

** Where a pole or underground wiring run serves two fixtures paid for by different parties, the above rates for such poles and underground wiring may be shared equally between the two parties.

General:

Details regarding conditions of service are provided in the Rules and Regulations. This rate does not include the Harmonized Sales Tax (HST) which applies to electricity bills.

The Company shall include a rate stabilization adjustment in its rates. This adjustment shall reflect the accumulated balance in the Company's Rate Stabilization Account ("RSA") and any change in the rates charged to the Company by Newfoundland and Labrador Hydro ("Hydro") as a result of the operation of its Rate Stabilization Plan ("RSP") and CDM Cost Recovery Adjustment (collectively, "Hydro's Rate Adjustments").

I. RATE STABILIZATION ADJUSTMENT ("A")

The Rate Stabilization Adjustment ("A") shall be calculated as the total of the Recovery Adjustment Factor and the Fuel Rider Adjustment.

The Recovery Adjustment Factor shall be recalculated annually, effective the first day of July in each year, to amortize over the following twelve (12) month period the annual plan recovery amount designated to be billed by Hydro to the Company, and the balance in the Company's RSA.

The Recovery Adjustment Factor expressed in cents per kilowatt-hour and calculated to the nearest 0.001 cent shall be calculated as follows:

$$\frac{B1 + B2 + C}{D}$$

Where:

- B1 = the annual plan recovery amount designated to be billed by Hydro during the next twelve (12) months commencing July 1 as a result of the operation of Hydro's RSP.
- B2 = the annual plan recovery amount designated to be billed by Hydro during the next twelve (12) months commencing July 1 as a result of the operation of Hydro's CDM Cost Recovery Adjustment.
- C = the balance in the Company's RSA as of March 31st of the current year.
- D = the total kilowatt-hours sold by the Company for the 12 months ending March 31st of the current year.

The Fuel Rider Adjustment shall be recalculated annually, effective the first day of July in each year, to reflect changes in the RSP fuel rider applicable to Newfoundland Power. The Fuel Rider Adjustment expressed in cents per kilowatt-hour and calculated to the nearest 0.001 cent shall be calculated as follows:

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NEWFOUNDLAND POWER INC. RATE STABILIZATION CLAUSE

I. RATE STABILIZATION ADJUSTMENT ("A") (Cont'd)

Where:

- D = corresponds to the D above.
- E = the total kilowatt-hours of energy (including secondary energy) sold to the Company by Hydro during the 12 months ending March 31 of the current year.
- F = the fuel rider designated to be charged to Newfoundland Power through Hydro's RSP.

The Rate Stabilization Adjustment ("A") shall be recalculated and be applied as of the effective date of a new wholesale mill rate by Hydro, by resetting the Fuel Rider Adjustment included in the Rate Stabilization Adjustment to zero.

II. RATE STABILIZATION ACCOUNT ("RSA")

The Company shall maintain a RSA which shall be increased or reduced by the following amounts expressed in dollars:

- 1. At the end of each month the RSA shall be:
 - (i) increased (reduced) by the amount actually charged (credited) to the Company by Hydro during the month as the result of Hydro's Rate Adjustments.
 - (ii) increased (reduced) by the excess cost of fuel used by the Company during the month calculated as follows:

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(G/H - P) \times H
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Where:

- G = the cost in dollars of fuel and additives used during the month in the Company's thermal plants to generate electricity other than that generated at the request of Hydro.
- H = the net kilowatt-hours generated in the month in the Company's thermal plants other than electricity generated at the request of Hydro.

Schedule A Order No. P.U. 23(2021) Page 9 of 12 Effective: July 1, 2021

NEWFOUNDLAND POWER INC. RATE STABILIZATION CLAUSE

II. RATE STABILIZATION ACCOUNT ("RSA") (Cont'd)

Where:

- P = the 2nd block base rate in dollars per kilowatt-hour paid during the month by the Company to Hydro for firm energy.
- (iii) reduced by the price differential of firmed-up secondary energy calculated as follows:

(P - J) x K

Where:

- J = the price in dollars per kilowatt-hour paid by the Company to Hydro during the month for secondary energy supplied by Deer Lake Power and delivered as firm energy to the Company.
- K = the kilowatt-hours of such secondary energy supplied to the Company during the month.
- P = corresponds to P above.
- (iv) reduced (increased) by the amount billed by the Company during the month as the result of the operation of the Rate Stabilization Clause calculated as follows:

<u>L x A</u> 100

Where:

- L = the total kilowatt-hours sold by the Company during the month.
- A = the Rate Stabilization Adjustment in effect during the month expressed in cents per kilowatt-hour.
- (v) increased (reduced) by an interest charge (credit) on the balance in the RSA at the beginning of the month, at a monthly rate equivalent to the mid-point of the Company's allowed rate of return on rate base.
- 2. On the 31st of December in each year, the RSA shall be increased (reduced) by the amount that the Company billed customers under the Municipal Tax Clause for the calendar year is less (or greater) than the amount of municipal taxes paid for that year.

II. RATE STABILIZATION ACCOUNT ("RSA") (Cont'd)

3. The annual kilowatt-hours used in calculating the Rate Stabilization Adjustment to the monthly street lighting rates are as follows:

	I	Fixture Size (wa	atts)	
	100	<u>150</u>	<u>250</u>	400
High Pressure Sodium	454	714	1,260	1,953
_	H	Fixture Type		
	LED 100	LED 150	LED 250	LED 400
Light Emitting Diode	218	290	475	664

4. On December 31, 2019, the RSA shall be reduced (increased) by the amount that the increase in the Company's revenue for the year resulting from the change in base rates attributable to the flow through of Hydro's wholesale rate change, effective October 1, 2019, is greater (or less) than the amount of the increase in the Company's purchased power expense for the year resulting from the change in the base rate charged by Hydro effective October 1, 2019.

The methodology to calculate the RSA adjustment at December 31, 2019 is as follows:

Calculation of increase in Revenue:		
2019 Revenue with Flow-through (Q)		\$ -
2019 Revenue without Flow-through (R)		\$ _
Increase in Revenue ($S = Q - R$)	\$ -	

Calculation of increase in Purchased Power Expense:		
2019 Purchased Power Expense with Hydro Increase (T)	\$ -	
2019 Purchased Power Expense without Hydro Increase (U)		<u>\$</u> -
Increase in Purchased Power Expense $(V = T - U)$		\$ -

Adjustment to Rate Stabilization Account (W = S - V) \$ -

Where:

Q = Normalized revenue from base rates effective October 1, 2019.

- R = Normalized revenue from base rates determined based on rates effective March 1, 2019.
- T = Normalized purchased power expense from Hydro's wholesale rate effective October 1, 2019 (not including Hydro's Rate Adjustments).
- U = Normalized purchased power expense determined based on Hydro's wholesale rate effective July 1, 2018 (not including Hydro's Rate Adjustments).

II. RATE STABILIZATION ACCOUNT ("RSA") (Cont'd)

5. On December 31st of each year from 2008 until further order of the Board, the Rate Stabilization Account (RSA) shall be increased (reduced) by the Energy Supply Cost Variance.

This Energy Supply Cost Variance identifies the change in purchased power cost that is related to the difference between purchasing energy at the 2nd block energy charge in the wholesale rate and the test year energy supply cost reflected in customer rates.

The Energy Supply Cost Variance expressed in dollars shall be calculated as follows:

$$\frac{(A-B) \ x \ (C-D)}{100}$$

Where:

A = the wholesale rate 2^{nd} block charge per kWh.

- $B = the test year energy supply cost per kWh determined by applying the wholesale energy rate to the test year energy purchases and expressed in <math>\phi$ per kWh.
- C = the weather normalized annual purchases in kWh.

D = the test year annual purchases in kWh.

- 6. The RSA shall be adjusted by any other amount as ordered by the Board.
- 7. On March 31st of each year, beginning in 2014, the Rate Stabilization Account shall be increased on a before tax basis, by the CDM Cost Recovery Transfer.

The CDM Cost Recovery Transfer, expressed in dollars, will be calculated to provide for the recovery of costs charged annually to the Conservation and Demand Management Cost Deferral Account (the "CDM Cost Deferral") over a seven-year period, commencing in the year following the year in which the CDM Cost Deferral is charged to the Conservation and Demand Management Cost Deferral Account.

The CDM Cost Deferral Account will identify the year in which each CDM Cost Deferral was incurred.

II. RATE STABILIZATION ACCOUNT ("RSA") (Cont'd)

The CDM Cost Recovery Transfer for each year will be the sum of individual amounts representing 1/7th of each CDM Cost Deferral, which individual amounts shall be included in the CDM Cost Recovery Transfer for seven years following the year in which the CDM Cost Deferral was recorded.

- 8. On March 31st of each year, beginning in 2013, the Rate Stabilization Account shall be increased (reduced), on a before tax basis, by the balance in the Weather Normalization Reserve accrued in the previous year.
- 9. On December 31, 2020, the RSA shall be increased (reduced) by the difference between the total amount of the actual bill credits provided to customers in accordance with the One-Time Bill Credit Plan and the amount of the One-Time Bill Credit Fund, as approved in Order No. P.U. 17 (2020).

The transfer shall be expressed in dollars and calculated as follows:

A - B

Where:

- A = the total dollar amount of the actual bill credits provided to customers in accordance with the One-Time Bill Credit Plan.
- B = the One-Time Bill Credit Fund of \$47,723,550.

III. RATE CHANGES

The energy charges in each rate classification shall be adjusted as required to reflect the changes in the Rate Stabilization Adjustment. The new energy charges shall be determined by subtracting the previous Rate Stabilization Adjustment from the previous energy charges and adding the new Rate Stabilization Adjustment. The new energy charges shall apply to all bills based on consumption on and after the effective date of the adjustment.